BEFORE THE BOARD OF OIL, GAS AND MINING DEPARTMENT OF NATURAL RESOURCES STATE OF UTAH

IN THE MATTER OF THE REQUEST FOR AGENCY ACTION OF QEP ENERGY COMPANY FOR AN ORDER SUSPENDING THE APPLICATION OF UTAH ADMIN. CODE R649-3-2, R649-3-10, AND R649-3-11(1) AND (2) FOR THE SOUTH RED WASH UNIT, COVERING THE S½N½ AND S½ OF SECTION 1, ALL OF SECTIONS 12 AND 13, AND THE N½ AND SE¼ OF SECTION 24, TOWNSHIP 8 SOUTH, RANGE 22 EAST, SLM, AND ALL OF SECTIONS 3, 4, 6-10, 13-24, THE E½NE¼ AND S½ OF SECTION 5, THE S½ OF SECTION 11, AND THE S½ OF SECTION 12, TOWNSHIP 8 SOUTH, RANGE 23 EAST, SLM, UINTAH COUNTY, UTAH.

Docket No. 2016-001 Cause No. 187-11

INDEX OF ORDERS

NO.	DATE	DESCRIPTION
1.	01/12/2016	Order Granting QEP'S Motion to Designate a Hearing Examiner and Set the Date and Place of Hearing
2.	01/12/2016	Order Granting QEP Energy Company's Motion to Allow Witnesses to Participate Electronically
3.	03/18/2016	Findings of Fact, Conclusions of Law, and Order



MAR 1 8 2016

SECRETARY, BOARD OF OIL GAS & MINING

BEFORE THE BOARD OF OIL, GAS AND MINING DEPARTMENT OF NATURAL RESOURCES STATE OF UTAH

In the matter of the Request for Agency Action of QEP Energy Company for an order suspending the application of Utah Admin. Code R649-3-2, R649-3-10, and R649-3-11(1) and (2) for the South Red Wash Unit, covering the S½N½ and S½ of Section 1, all of Sections 12 and 13, and the N½ and SE¼ of Section 24, Township 8 South, Range 22 East, SLM, and all of Sections 3, 4, 6-10, 13-24, the E½NE¼ and S½ of Section 5, the S½ of Section 11, and the S½ of Section 12, Township 8 South, Range 23 East, SLM, Uintah County, Utah.

FINDINGS OF FACT, CONCLUSIONS OF LAW, AND ORDER

Docket No. 2016-001

Cause No. 187-11

This matter was heard before John C. Rogers, Associate Director, Oil and Gas, Utah Division of Oil, Gas and Mining ("Division"), as Hearing Examiner designated by the Utah Board of Oil, Gas, and Mining (Board"), on Tuesday, January 19, 2016, at approximately 10:00 a.m. in the Auditorium of the Utah Department of Natural Resources, 1594 West North Temple, Salt Lake City, Utah. The Hearing Examiner was represented by John Robinson, Jr., Assistant Attorney General.

Testifying via video conference from Denver, Colorado, on behalf of Petitioner, QEP Energy Company, was Theresa Chatman, Landman, Aaron Bazzell, Associate Geologist, and Daniel J. Rabiolo, Senior Reservoir Engineer. QEP was represented by Mark L. Burghardt of Holland & Hart, LLP.

Attending on behalf of the Division was Dustin Doucet, Petroleum Engineer.

Division was represented by Steven F. Alder, Assistant Attorney General.

The Hearing Examiner's Recommended Findings of Fact and Conclusions of Law were

filed with the Board on February 23, 2016.

This matter came before the Board on Wednesday February 24, 2016, at approximately

9:00 a.m. in the auditorium of the Utah Department of Natural Resources, 1594 West North

Temple, Salt Lake City, Utah. The following Board members participated in the hearing:

Ruland J. Gill, Jr., Chairman, Susan S. Davis, Chris D. Hansen, Carl F. Kendell, and Gordon L.

Moon. The Board was represented by Michael S. Johnson, Assistant Attorney General.

The Board, having considered the Hearing Examiner's Recommended Findings of Fact

and Conclusions of Law, being fully advised, and for good cause shown, hereby enters the

following findings of fact, conclusions of law, and order:

FINDINGS OF FACT

1. QEP is a Texas Corporation in good standing, with its principal place of business

in Denver, Colorado. QEP is qualified to do business in Utah and is fully and appropriately

bonded with all Federal and State of Utah agencies.

2.

The Request for Agency Action ("Request") covers the following lands:

Township 8 South, Range 22 East, SLM

Section 1:

 $S\frac{1}{2}N\frac{1}{2}$, $S\frac{1}{2}$

Section 12:

All

Section 13:

All

Section 24:

N½, SE¼

2

Township 8 South, Range 23 East, SLM

```
Section 3:
               All
Section 4:
               All
Section 5:
               E½NE¼, S½
Section 6:
               All
Section 7:
               All
Section 8:
               All
Section 9:
               All
Section 10:
               All
Section 11:
               S\frac{1}{2}
Section 12:
               S\frac{1}{2}
Section 13:
               All
Section 14:
               All
Section 15:
               All
Section 16:
               All
Section 17:
               All
Section 18:
               All
Section 19:
               All
Section 20:
               All
Section 21:
               All
Section 22:
               All
Section 23:
               All
Section 24:
               All
```

("Subject Lands").

3. The oil and gas underlying the Subject Lands is owned by the United States of America and the State of Utah and leased under the following leases:

Federal Leases

UTU-385 UTU-61396 UTU-71423 UTU-71424 UTU-72027 UTU-73020 UTU-73021 UTU-73685 UTU-74425 UTU-76830 UTU-76831 UTU-77290 UTU-78228 UTU-81655 UTU-81656 UTU-143276

State of Utah Lease

ML-47212.

QEP owns 100% of the working interest in these leases.

- 4. The South Red Wash Exploratory Unit (UTU-90211X) ("South Red Wash Unit") was approved on June 9, 2013, and consists of all of the Subject Lands, totaling 15,382.14 acres. The unit is administered by the United States Bureau of Land Management ("BLM"), and QEP serves as the unit operator. There are no uncommitted tracts within the unit. According to Section 16 of the South Red Wash Unit Agreement, all operations must be conducted in a manner that will promote conservation and prevent waste.
- 5. The Subject Lands have not been previously spaced by the Board. The wells on the Subject Lands have been located in accordance with the Division and the Board's general rules, including the well location and siting rules contained in Utah Admin. Code R649-3-2 and directional drilling rules in Utah Admin. Code R649-3-10 and R649-3-11. Under these rules, each well is to be located within a 400-foot "window" in the center of each 40-acre governmental quarter-quarter section, or substantially equivalent lot or tract, and no well may be located closer than 920 feet from an existing well drilled to or capable of producing oil and gas from the same pool. The default siting and location rules allow an approximate 40-acre well density pattern.

- 6. Well density and location patterns within the South Red Wash Unit are determined in accordance with the terms of the South Red Wash Unit Agreement and the annual plan of development approved by the BLM.
- 7. Based on a proposed 40-acre density pattern, there is potential for a total of 343 additional wells within the South Red Wash Unit. Of these proposed locations, it is anticipated that at least 32 of the wells would require approval of an exception location under Utah Admin. Code R649-3-3, since the wells cannot be located within the allowed "window" due to the topography in portions of the Subject Lands.
- 8. In requesting that the Board suspend Utah Admin. Code R649-3-2, R649-3-10, and R649-3-11 for the lands located in the South Red Wash Unit, QEP has agreed to the following conditions:
 - (a) The producing interval of any future wells will not be located closer than 460 feet from the South Red Wash Unit boundary without obtaining an exception location from the Division in accordance with Utah Admin. Code R649-3-3;
 - (b) No well may be directionally drilled on the Subject lands if any portion of the producing wellbore will be closer than 460 feet to the South Red Wash Unit boundary without complying with Utah Admin. Code R649-3-3 and R649-3-11(1) and (2);
 - (c) QEP or its successor as unit operator of the South Red Wash Unit agrees to provide (1) a plat or sketch showing the distance to lease boundaries and the target location with any application for permit to drill filed for a directionally drilled well and

- (2) a copy of the annual plan of development and operation for the South Red Wash Unit; and
- (d) The requested suspension of these rules will remain in effect only for as long as the Subject Lands are committed to the South Red Wash Unit.
- 9. Evidence presented by QEP indicated that development of the South Red Wash Unit on 40-acre well density is economical and appropriate under the circumstances.
- 10. QEP mailed copies of the Request to the last known addresses of record as shown in the records of the Uintah County Recorder's Office, Utah School and Institutional Trust Lands Administration, and the Bureau of Land Management, Salt Lake City Office, for all persons having a legally protected interest in the lands subject to this Request by certified mail, return receipt requested.
- 11. Notice of the filing of the Request and of the hearings was duly published in the Salt Lake Tribune, the Descret News, the Uintah Basin Standard, and the Vernal Express on December 29, 2015.
- 12. The Board members present at the hearing unanimously voted to grant the Request.

CONCLUSIONS OF LAW

13. Due and regular notice of the time, place, and purpose of the hearings was properly given in the form and manner as required by law and the rules and regulations of the Board and Division to all parties whose legally protected interests are affected by the Request.

- 14. The Board has jurisdiction of the parties and of the subject matter pursuant to Utah Code Ann. § 40-6-1. et seq.
- 15. Development in accordance with the South Red Wash Unit annual plan of development will conserve the resource and prevent waste.
- 16. The requested suspension of the default siting and location rules will result in consistent and orderly development and the greatest ultimate recovery of oil, gas and associated hydrocarbons, prevent waste, and adequately protect the correlative rights of all affected parties in the Subject Lands.
- 17. QEP has sustained its burden of proof, demonstrated good cause, and satisfied all legal requirements for granting the Request.

<u>ORDER</u>

Based upon these findings of fact and conclusions of law, the Request, and testimony and other evidence submitted by QEP, the Board hereby orders:

- 1. The Request in this matter is granted.
- 2. Utah Admin. Code R649-3-2, R649-3-10, and R649-3-11(1) and (2) are suspended for the Subject Lands, provided that:
 - The producing interval in any future well may not be located closer than 460 feet to the boundaries of the South Red Wash Unit without obtaining an exception location from the Division pursuant to Utah Admin. Code R649-3-3;

- ii. No well may be directionally drilled if any producing portion of the 460foot radius along the projected wellbore intersects with the boundaries of
 the South Red Wash Unit without complying with the requirements of
 Utah Admin. Code R649-3-11; and
- iii. QEP or its successor as unit operator of the South Red Wash Unit agrees to provide (1) a plat or sketch showing the distance to lease boundaries and the target location with any application for permit to drill filed for a directionally drilled well and (2) a copy of the annual plan of development and operation for the South Red Wash Unit.
- 3. This suspension of these rules will remain in effect only so long as the Subject Lands are committed to the South Red Wash Unit.
- 4. The Board has considered and decided this matter as a formal adjudication, pursuant to the Utah Administrative Procedures Act, Utah Code Ann. §§ 63G-4-204 through 208, and of the Rules of Practice and Procedure before the Board of Oil, Gas and Mining, Utah Admin. Code R641.
- 5. This order is based exclusively upon evidence of record in this proceeding or on facts officially noted, and constitutes the signed written order stating the Board's decision and the reasons for the decision, as required by the Utah Administrative Procedures Act, Utah Code Ann. § 63G-4-208, and the Rules of Practice and Procedure before the Board of Oil, Gas and Mining, Utah Admin. Code R641–109; and constitutes a final agency action as defined in the Utah Administrative Procedures Act and Board rules.

- 6. Notice of Right of Judicial Review by the Supreme Court of the State of Utah. As required by Utah Code Ann. § 63-G-4-208(e) through (g), the Board hereby notifies all parties to this proceeding that they have the right to seek judicial review of this order by filing an appeal with the Supreme Court of the State of Utah within 30 days after the date this order is entered. Utah Code Ann. § 63G-4-401(3)(a) and 403.
- 7. **Notice of Right to Petition for Reconsideration.** As an alternative, but not as a prerequisite to judicial review, the Board hereby notifies all parties to this proceeding that they may apply for reconsideration of this order. Utah Code Ann. § 63G-4-302. The Utah Administrative Procedures Act provides:
 - (1) (a) Within 20 days after the date that an order is issued for which review by the agency or by a superior agency under Section 63–46b–12 is unavailable, and if the order would otherwise constitute final agency action, any party may file a written request for reconsideration with the agency, stating the specific grounds upon which relief is requested.
 - (b) Unless otherwise provided by statute, the filing of the request is not a prerequisite for seeking judicial review of the order.
 - (2) The request for reconsideration shall be filed with the agency and one copy shall be sent by mail to each party by the person making the request.
 - (3)(a) The agency head, or a person designated for that purpose, shall issue a written order granting the request or denying the request.
 - (b) If the agency head or the person designated for that purpose does not issue an order within 20 days after the filing of the request, the request for reconsideration shall be considered to be denied. *Id*.

The Rules of Practice and Procedure before the Board of Oil, Gas and Mining entitled "Rehearing and Modification of Existing Orders" state:

Any person affected by a final order or decision of the Board may file a petition for rehearing. Unless otherwise provided, a petition for rehearing must be filed no later than the 10th day of the month following the date of signing of the final order or decision for which the rehearing is sought. A copy of such petition will be served on each other party to the proceeding no later than the 15th day of that month. Utah Admin. Code R641–110–100.

The Board hereby rules that should there be any conflict between the deadlines provided in the Utah Administrative Procedures Act and the Rules of Practice and Procedure before the

Board of Oil, Gas and Mining, the later of the two deadlines shall be available to any party

moving to rehear this matter. If the Board later denies a timely petition for rehearing, the

aggrieved party may seek judicial review of the order by perfecting an appeal with the Utah

Supreme Court within 30 days thereafter.

8. The Board retains exclusive and continuing jurisdiction of all matters covered by

this order and of all parties affected thereby; and specifically, the Board retains and reserves

exclusive and continuing jurisdiction to make further orders as appropriate and authorized by

statute and applicable regulations.

9. The Chairman's signature on a facsimile copy of this order shall be deemed the

equivalent of a signed original for all purposes.

DATED this 18th day of March, 2016.

STATE OF UTAH

BOARD OF OIL, GAS, AND MINING

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Ruland I. Gill. Jr., Chairm

CERTIFICATE OF SERVICE

I hereby certify that on this 18th day of March, 2016, I caused a true and correct copy of the foregoing FINDINGS OF FACT, CONCLUSIONS OF LAW, AND ORDER for Docket

No. 2016-001, Cause No. 187-11, to be mailed by Email or via First Class Mail with postage

prepaid, to the following:

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JAN 172 2016

SECRETARY, BOARD OF OIL, GAS & MINING

BEFORE THE BOARD OF OIL, GAS AND MINING DEPARTMENT OF NATURAL RESOURCES STATE OF UTAH

IN THE MATTER OF THE REQUEST FOR AGENCY ACTION OF QEP ENERGY COMPANY FOR AN ORDER SUSPENDING THE APPLICATION OF UTAH ADMIN. CODE R649-3-2, R649-3-10, AND R649-3-11(1) AND (2) FOR THE SOUTH RED WASH UNIT, COVERING THE S½N½ AND S½ OF SECTION 1, ALL OF SECTIONS 12 AND 13, AND THE N½ AND SE¼ OF SECTION 24, TOWNSHIP 8 SOUTH, RANGE 22 EAST, SLM, AND ALL OF SECTIONS 3, 4, 6-10, 13-24, THE E½NE¼ AND S½ OF SECTION 5, THE S½ OF SECTION 11, AND THE S½ OF SECTION 12, TOWNSHIP 8 SOUTH, RANGE 23 EAST, SLM, UINTAH COUNTY, UTAH.

ORDER GRANTING QEP ENERGY COMPANY'S MOTION TO ALLOW WITNESSES TO PARTICIPATE ELECTRONICALLY

Docket No. 2016-001

Cause No. 187-11

The Utah Board of Oil, Gas and Mining having fully considered QEP Energy Company's Motion to Allow Witnesses to Participate Electronically hereby enters its Order granting this motion and hereby allows QEP's witnesses to participate via video conference in the January 19, 2016 hearing being conducted by a hearing examiner.

Issued this 12th day of January, 2016.

STATE OF UTAH BOARD OF OIL, GAS AND MINING

Ruland Gill, Jr.

Chairman

CERTIFICATE OF SERVICE

I hereby certify that on this 13th day of January, 2016, I caused a true and correct copy of

the foregoing ORDER GRANTING QEP ENERGY COMPANY'S MOTION TO ALLOW

WITNESSES TO PARTICIPATE ELECTRONICALLY for Docket No. 2016-001, Cause

No. 187-11, to be mailed by Email or via First Class Mail with postage prepaid, to the following:

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BEFORE THE BOARD OF OIL, GAS AND MINING DEPARTMENT OF NATURAL RESOURCES STATE OF UTAH

JAN 12 2015

SECRETARY, BOARD OF OIL, GAS & MINING

IN THE MATTER OF THE REQUEST FOR AGENCY ACTION OF QEP ENERGY COMPANY FOR AN ORDER SUSPENDING THE APPLICATION OF UTAH ADMIN. CODE R649-3-2, R649-3-10, AND R649-3-11(1) AND (2) FOR THE SOUTH RED WASH UNIT, COVERING THE S½N½ AND S½ OF SECTION 1, ALL OF SECTIONS 12 AND 13, AND THE N½ AND SE¼ OF SECTION 24, TOWNSHIP 8 SOUTH, RANGE 22 EAST, SLM, AND ALL OF SECTIONS 3, 4, 6-10, 13-24, THE E½NE¼ AND S½ OF SECTION 5, THE S½ OF SECTION 11, AND THE S½ OF SECTION 12, TOWNSHIP 8 SOUTH, RANGE 23 EAST, SLM, UINTAH COUNTY, UTAH.

ORDER GRANTING QEP'S MOTION TO DESIGNATE A HEARING EXAMINER AND SET THE DATE AND PLACE OF HEARING

Docket No. 2016-001

Cause No. 187-11

The Utah Board of Oil, Gas and Mining having fully considered QEP Energy Company's Motion to Designate a Hearing Examiner and Set the Date and Place of Hearing hereby enters its Order granting this motion as follows:

- 1. John C. Rogers, Associate Director, Oil and Gas, is designated as the hearing examiner in this cause for the purposes of taking evidence and recommending findings of fact and conclusions of law to the Board.
- 2. The public hearing conducted by the hearing examiner for this matter will be held held on Tuesday, January 19, 2016, at 10:00 a.m., or as soon thereafter as possible, in Rooms 1040 and 1050, Department of Natural Resources, 1594 West North Temple, Salt Lake City, Utah.

Issued this 12th day of January, 2016.

STATE OF UTAH BOARD OF OIL, GAS AND MINING

Ruland Gill, Jr.

Chairman

CERTIFICATE OF SERVICE

I hereby certify that on this 13th day of January, 2016, I caused a true and correct copy of

the foregoing ORDER GRANTING QEP'S MOTION TO DESIGNATE A HEARING

EXAMINER AND SET THE DATE AND PLACE OF HEARING for Docket No. 2016-001,

Cause No. 187-11, to be mailed by Email or via First Class Mail with postage prepaid, to the

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Gray Family Trust 1215 East 200 North Pleasant Grove, UT 84062 D.J. Stone Exempt Trust, FBO David K. Stone 420 Santa Rita Avenue Menlo Park, CA 94025-5828

Betty Morgan Garff Intervivios Trust dated October 10, 1990 3000 S. Connor Street, Unit 13 Salt Lake City, UT 84109

Carol K. Stone Trust Bank of Texas, N.A. Trustee 7600 W. Northwest Highway Dallas, TX 75225-2201

MHB Properties P.O. Box 637 Sedalia, CO 80135-0637

Ralph C. Hamm, Jr. 12014 Timberlake Court Dallas, TX 75230

Robert W. Brinkerhoff, Jr. 2210 530 8th Avenue SW Calgary, Alberta T2P 3S8 Canada

J. A. Jacks 1144 S. 17th East Street Salt Lake City, UT 84108 [Undeliverable]

Russell T. Rudy Energy, LLC 5701 Woodway Drive, Suite 222 Houston, TX 77057-1505

The Porter Family Trust 322 East 2450 South Bountiful, UT 84010

James A. Gray 2755 East 2200 South (Rear) Salt Lake City, UT 84109 [Undeliverable] Ralph E. Smith P.O. Box 216 Balboa Island Newport Beach, CA 92662

John A. Hopwood 1649 Westcliff Drive Newport Beach, CA 92660

Allan L. "Buck" Olsen 2824 Fort Silver Drive Bullhead City, AZ 86429

ZKB Properties, LLP 1600 Broadway, Suite 1430 Denver, CO 80202

Laura B. Palmer Box 2, Site 25 RR8 LCD 8 Calgary, Alberta T3J 2T9

Jerry Gray 2805 Evergreen Salt Lake City, UT 84109 Prodco, Inc. 383 Cascada Drive Grand Junction, CO 81503 [Undeliverable]

Teckla Oil Co., LLC 1712 SE 35th Lane Ocala, FL 34471 [Undeliverable]

Helen Kathleen Mayo 43675 Alcoba Drive Temecula, CA 92592-4373

RWB Oil Corporation P.O. Box 637 Sedalia, CO 80135-0637

Helen M. Perry Living Trust c/o Kathleen Perry Mayo 43675 Alcova Drive Temecula, CA 92592